

legislation. Senator Kassebaum deserves high praise for her important leadership on this issue and, in particular, her work to protect the lives of newborn infants from HIV.

**Message to the Congress Reporting
on Terrorists Who Threaten the
Middle East Peace Process**

July 27, 1995

To the Congress of the United States:

I hereby report to the Congress on the developments concerning the national emergency with respect to organizations that threaten to disrupt the Middle East peace process that was declared in Executive Order No. 12947 of January 23, 1995. This report is submitted pursuant to section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c); section 204(c) of the International Emergency Economic Powers Act (IEEPA), 50 U.S.C. 1703(c); and section 505(c) of the International Security and Development Cooperation Act of 1985, 22 U.S.C. 2349aa-9(c).

1. On January 23, 1995, I signed Executive Order No. 12947, "Prohibiting Transactions with Terrorists Who Threaten to Disrupt the Middle East Process" (the "order") (60 *Fed. Reg.* 5079, January 25, 1995). The order blocks all property subject to U.S. jurisdiction in which there is any interest of 12 terrorist organizations that threaten the Middle East peace process as identified in an Annex to the order. The order also blocks the property and interests in property subject to U.S. jurisdiction of persons designated by the Secretary of State, in coordination with the Secretary of the Treasury and the Attorney General, who are found (1) to have committed, or to pose a significant risk of committing, acts of violence that have the purpose or effect of disrupting the Middle East peace process, or (2) to assist in, sponsor, or provide financial, material, or technological support for, or services in support of, such acts of violence. In addition, the order blocks all property and interests in property subject to U.S. jurisdiction in which there is any interest of persons determined by the Secretary of the Treasury, in coordination with the Secretary of State and the Attorney General, to

be owned or controlled by, or to act for or on behalf of, any other person designated pursuant to the order (collectively "Specially Designated Terrorists" or "SDTs").

The order further prohibits any transaction or dealing by a United States person or within the United States in property or interests in property of SDTs, including the making or receiving of any contribution of funds, goods, or services to or for the benefit of such persons. This prohibition includes donations that are intended to relieve human suffering.

Designations of persons blocked pursuant to the order are effective upon the date of determination by the Secretary of State or his delegate, or the Director of the Office of Foreign Assets Control (FAC) acting under authority delegated by the Secretary of the Treasury. Public notice of blocking is effective upon the date of filing with the *Federal Register*, or upon prior actual notice.

2. On January 25, 1995, FAC issued a notice listing persons blocked pursuant to Executive Order No. 12947 who have been designated by the President as terrorist organizations threatening the Middle East peace process or who have been found to be owned or controlled by, or to be acting for or on behalf of, these terrorist organizations (60 *Fed. Reg.* 5084, January 25, 1995). The notice identifies 31 entities that act for or on behalf of the 12 Middle East terrorist organizations listed in the Annex to Executive Order No. 12947, as well as 18 individuals who are leaders or representatives of these groups. In addition the notice provides 9 name variations or pseudonyms used by the 18 individuals identified. The FAC, in coordination with the Secretary of State and the Attorney General, will continue to expand the list of terrorist organizations as additional information is developed. A copy of the notice is attached to this report.

3. The expenses incurred by the Federal Government in the 6-month period from January 23 through July 21, 1995, that are directly attributable to the exercise of powers and authorities conferred by the declaration of the national emergency with respect to organizations that disrupt the Middle East peace process are estimated at approximately \$55,000. Personnel costs were largely cen-

tered in the Department of the Treasury (particularly in the Office of Foreign Assets Control, the Office of the General Counsel, and the U.S. Customs Service), the Department of State, and the Department of Justice.

4. Executive Order No. 12947 provides this Administration with a new tool for combatting fundraising in this country on behalf of organizations that use terror to undermine the Middle East peace process. The order makes it harder for such groups to finance these criminal activities by cutting off their access to sources of support in the United States and to U.S. financial facilities. It is also intended to reach charitable contributions to designated organizations to preclude diversion of such donations to terrorist activities.

In addition, I have sent to the Congress new comprehensive counterterrorism legislation that would strengthen our ability to prevent terrorist acts, identify those who carry them out, and bring them to justice. The combination of Executive Order No. 12947 and the proposed legislation demonstrate the United States' determination to confront and combat those who would seek to destroy the Middle East peace process, and our commitment to the global fight against terrorism.

I shall continue to exercise the powers at my disposal to apply economic sanctions against extremists seeking to destroy the hopes of peaceful coexistence between Arabs and Israelis as long as these measures are appropriate, and will continue to report periodically to the Congress on significant developments pursuant to 50 U.S.C. 1703(c).

William J. Clinton

The White House,
July 27, 1995.

Remarks to the Presidential Advisory Council on HIV/AIDS and an Exchange With Reporters

July 28, 1995

The President. Good morning, and welcome. I'd like to begin by thanking Patsy Fleming for the work that she's done with me and with you and for our country on this issue and by thanking all of you for your service on this advisory council. We need your

advice, your wisdom, your enthusiasm, your energy, and America needs your service. And I thank you for it very much.

As you know, I have been strongly committed to an increasing Federal response to the AIDS crisis. In spite of the fact that we have cut and eliminated hundreds and hundreds of programs since I have been President, we've increased overall AIDS funding by 40 percent and funding for the Ryan White CARE Act by over 80 percent since I've been President.

I was very, very pleased to see yesterday how overwhelmingly the Senate voted to reauthorize the Ryan White CARE Act. I've got a budget before them which would increase our funding considerably more. I hope that will pass. But the United States Senate made an important statement yesterday, almost unanimously. And I think we should all appreciate that and be grateful for it.

This terrible plague has cost our country 270,000 American lives and over 100 every day. There are some encouraging signs on the research front, as all of you know. Scientists have discovered ways to block the transmission of HIV from mothers to children. New classes of drugs are being developed to actually repair damaged immune systems, which is very, very hopeful. These scientific advances give us all reason to hope and should redouble our determination, even in this season of balanced budgeting, to reinvest even more and more of our Nation's wealth into medical research in AIDS and medical research of all kinds.

This is not the time to slow down or retreat. It is not the time to give in. AIDS is a challenge that all of us face. That's what the United States Senate said yesterday. It really is a part of our common ground. I think we can attack this disease without attacking each other. And apparently, sensible, good, farsighted Americans in both parties agree.

When we begin to pit one disease against another, or one group of people against another in this country, we all wind up behind. And I felt much better about the future of our country, at least on this point, when I saw how the United States Senate conducted itself yesterday. Now, our task is to continue to marshal all the forces we've got to lift the visibility of this issue.